

GLPC AGENDA ITEM # 5 MARCH 27, 2023

Planned Development approval by Stoker Utilities LLC File #: VA-2023-04

Stoker Utilities LLC is requesting an "amended" Planned Development approval for a proposed single-family attached residential development (townhouses) in an R-6(c) zoning district. ** This is the same property and similar proposal (same applicant) as file # VA-2022-22 which was approved a few months ago by City Council on December 8, 2022. Because the originally-approved master plan is undergoing significant changes, the entire Planned Development must be completely re-reviewed under a new public hearing process.

The subject property is located along the east side of North Forrest Street Extension, between Knights Academy Road and Branch Pointe Drive The subject property consists of 6.34 acres and is depicted as Tract 1 on the accompanying survey plat. (Tract 2 is planned to be a future phase of the Biles single-family residential subdivision, and is not part of this PD request) The subject property is currently undeveloped (farm field). Just as with the previous proposal from a few months ago, the applicant is proposing to develop this property with 42 townhouse-style dwelling units divided among 7 different buildings. Each unit will be 2-story and contain a 2-car garage and a shared internal access drive. However, the complex will now have clusters of townhouse buildings that all face each other, with the front sides of buildings facing a shared internal courtyard and the rear sides facing a shared driveway/alley system. The applicant has also added a shared community center building with a private pool & cabana area. There will still be shared visitor parking, mailboxes, playgrounds, general open space, as well as a 25' landscaped buffer along its east boundary line. It should be noted that the "conditions of approval" with the R-6(c) zoning are only related to minimum lot sizes for single-family residential development in ALL of the surrounding developed and undeveloped subdivisions zoned this way. These special conditions are inconsequential to the proposed development and should be ignored for purposes of this Planned Development review.

The subject property is located within a **Suburban Area (SA)** Character Area on the Future Development Map of the Comprehensive Plan.

As with most Planned Development proposals, there are a few deviations from the City's standard Land Development Regulations (LDR) (see page 4). All other standard development codes applicable to R-6 zoning and single-family attached (townhouse) development will be followed as appropriate. Most of the listed deviations are related to the LDR supplemental standards for this kind of development. These are all relatively minor in scope and are mainly due to the existing narrowness of the subject property and the applicant's proposal to have a non-conventional style of townhouse development. The proposed master plan indicates a desire to comply with the "intent" of these regulations while still exercising creativity in the overall design.

The surrounding development pattern is currently dominated by the existing single-family residential subdivisions to the east, as well as the vacant land in between which is still planned for addition single-family development. The undeveloped properties to the west across North Forrest Street Extension, are very likely to be developed (long term) with fairly intensive commercial uses due to its frontage along Bemiss Road on the other side. This is reflected in the more intensive Community Activity Center (CAC) Character Area on that side of the road. North Forrest Street Extension is also likely to be eventually widened to 4 lanes with a significant increase in traffic. Therefore under these long-term scenarios, higher density residential development (such as townhouses) along this portion of the road frontage, seems to make more sense than additional single-family development along the North Forrest road frontage.

<u>Staff Recommendation</u>: As with the previous Planned Development approval, find this amended proposal consistent with the Comprehensive Plan and the Planned Development Review Criteria, and recommend approval to the City Council, subject to the following conditions:

(1) Approval shall be granted for a non-conventional townhouse style development with a maximum of 42 dwelling units, in general accordance with the layout of the submitted master plan. The development shall consist of 2-story single-family attached residential units each on their own parcel of land and clustered in

- buildings with adequate fire wall separation for individual dwelling units. All non-building areas of the site shall be a shared Common Area with shared access, parking, and open/recreation space.
- (2) Architectural design of these buildings shall be consistent with the general form of the submitted building elevation drawings, but shall exclude vinyl siding and shall utilize a variety of other exterior wall materials for each dwelling --- with a minimum of 3 different material designs being used..
- (3) Use of the buildings shall be limited to single-family residential purposes only. There shall be no residential Home Businesses, Personal Care Homes, Daycares or any form of outdoor storage allowed. The overall residential development shall be managed as a single entity with an on-site resident manager.
- (4) Parking. In addition to the dwelling unit driveways to hold 2 vehicles each, at least 42 guest parking spaces total, shall be provided in multiple areas within the complex. Up to half of these additional spaces shall be considered "pavement optional" at the discretion of the City Engineer, and intended to be overflow parking during peak times.
- (5) Pedestrian walkways shall be installed along the interior shared driveway of the development, and properly stubbed out at each driveway end of the development to connect to future sidewalks along North Forrest Street Ext. and Branch Point Drive. Decorative pedestrian scale lighting shall be installed along the internal shared driveway with lighting fixtures being no taller than 20'. Development entrance signage shall be consistent with the same requirements for multi-family development in R-M zoning.
- (5) Landscaping. A minimum 8' opaque solid fence or wall shall be installed along the entire east property line. There shall also be a transitional vegetative Buffer Yard installed along the east property line which is at least 20' wide with vegetation requirements consistent with LDR requirements for such buffer yards. As part of the required landscaped Street Yard, a minimum 3' decorative landscape wall or berm shall be installed along the western and northern property lines, in the areas between the shared driveway and the abutting street right-of-way lines. All perimeter and internal landscaping shall be consistent with LDR requirements for multi-family development.
- (6) All other applicable LDR development standards and requirements for the overall development shall be followed. Final site design for the entire complex shall be subject to full commercial plan review in the same manner as a multi-family development, including an overall Landscape Plan being submitted and approved by the City Arborist.
- (7) From the date of final approval, the development shall commence within 3 years (begin construction of at least one primary building). Otherwise, Planned Development approval shall automatically expire.

Planning Analysis & Property Information

Applicant:	Stoker Utilities LLC							
Owners:	George H. Biles & James P. Biles							
Request:	Planned Development approval for a "single-family attached" residential development in an R-6 zoning district.							
Property General Information								
Size & Location:	A total of 6.34 located along the east side of North Forrest Street Extension, between Knights Academy Road and Branch Pointe Drive							
Street Address:	< not yet assigned >							
Tax Parcel ID:	Map # 0146C Parcel 305			City Council District:	4 Councilman Howard			
Zoning & Land Use Patterns								
		Zoning		Land Use				
Subject Property:	Existing:	R-6(c)		Vacant land, cleared				
	Proposed:	R-6(c)		Single-family attached (townhouses)				
Adjacent Property:	North:	R-6(c)		Vacant land, cleared				
	South:	R-A		Rural residential				
	East:	R-6(c)		Vacant land, cleared				
	West:	R-A		Undeveloped (natural forest)				
Zoning & Land Use History	This property was annexed into the City and rezoned to R-6(c) in 2007 as part of a much larger single-family subdivision. The zoning "condition of approval" pertains to a maximum number of allowed lots that are less than 8,000-sf lot area.							
Neighborhood Characteristics								
Historic Resources:	No significant historic resources on or near the property.							
Natural Resources:	Vegetation:		Fa	Fallow farm field				
	Wetlands:		No	No wetlands on or near the subject property				
	Flood Hazards			Located well-outside the FEMA designated 100-year floodplain				
			No	No significant recharge areas in the vicinity				
	Endangered Species: No known endangered species in the area.			cies in the area.				
		Public	c F	acilities				
Water & Sewer:	Existing Valdosta water & sewer services along Branch Point Drive and Green Hill Drive to the east of the subject property							
Transportation:	North Forrest Street Extension (Minor Arterial) Knights Academy Road (Minor Collector) Branch Point Drive (local street)							
Fire Protection:	Fire Station # 5 (N Oak Street Ext) = approximately 2.4 miles to the west Nearest fire hydrants are along Branch Point Drive and Green Hill Drive							

Proposed <u>Deviations</u> from "standard development regulations"

LDR Section 212-2(A) Planned Developments shall meet the intent of all applicable development regulations of the City of Valdosta. Where such regulations are in conflict, the Planned Development Approval's plans, terms and conditions shall take precedence. All proposed deviations from the City's development standards shall be itemized and depicted in the Planned Development's proposal. City standards regarding emergency vehicle access and utilities shall be met in all approved Planned Developments without deviation or variance.

Code Requirement	Applicant's proposal		
Minimum Lot Area for Single-Family Attached, (individual lots for each dwelling): * Minimum lot area for SF-Attached (townhouse) type development in R-6 zoning is 2,500 square feet. [LDR 214-1, Table 1]	Proposal is for "building pad" lots for each dwelling unit and grouped by buildings, rather than conventional townhouse lots with an open front yard and rear yard area included with each lot.		
Supplemental Standards for Townhouses: * Minimum lot depth: 100 feet. [LDR 218-13(W)(1)]	Proposal is for "building pad" lots for each dwelling unit and grouped by buildings, rather than conventional townhouse lots with an open front yard and rear yard area included with each lot.		
Supplemental Standards for Townhouses: * Garages must be accessed from an alley located behind the rear yard. [LDR 218-13(W)(10)]	Proposal is for each dwelling unit to have a 2-car garage facing the rear of each building – the rear of each building will be in the sides of each clustered building pad facing one another. Access will still be in the form of a shared common driveway in between each building cluster.		

Comprehensive Plan Issues

Character Area: Suburban Area

<u>Description</u>: Area where typical types of suburban residential subdivision development have occurred or pressures for such type of development are greatest due to availability of water and/or sewer service. These areas are characterized by low pedestrian orientation, high to moderate building separation, predominately residential uses with scattered commercial or civic uses, and varied, often curvilinear, street patterns....

<u>Development Strategy</u>: Moderate density should be promoted in these areas with a greater focus on Traditional Neighborhood Development (TND) style residential subdivisions; where possible, existing development should be retrofitted to better conform to traditional neighborhood development principles. These principles include creating neighborhood focal points by locating schools, community centers, or well-designed small commercial activity centers at suitable locations within walking distance of residences...

Goals and Policies:

<u>GOAL 7: LAND USE</u> – To ensure the community's anticipated growth occurs in a well-integrated yet organized fashion, which protects our community resources, promotes efficient use of infrastructure and transportation facilities, and supports quality economic development.

POLICY 7.5 – Available land shall be utilized in the most efficient manner while focusing on redevelopment of land where feasible.

Planned Development Review Criteria

The following criteria shall be applied in evaluating and deciding any application for a Planned Development Approval. No application for a Planned Development Approval shall be granted by the City Council unless satisfactory provisions and arrangements have been made concerning each of the following criteria, all of which are applicable to each application:

(1) Is the proposed development consistent with all the requirements of the zoning district(s) in which it is located, including required parking, loading areas, setbacks and transitional buffers.

Yes. The proposed development has been designed following the intent of the Valdosta Land

Applicant: Development Regulations and designed to fulfill such requirements.

Staff: Yes. And in some ways, the proposed master plan exceeds these minimum requirements of R-6

(2) Is the proposed development compatible with the land uses on adjacent properties, including the size, scale and massing of buildings and lots.

Yes, the proposed development is very compatible with the land use of adjacent properties, in sharing a similar size, scale and massing.

Staff: Yes. The proposed development is compatible with the residential development to the east, and also the likely future commercial development to the west.

(3) Is the ingress and egress to the subject property, and all proposed buildings, structures, and uses thereon adequate? Are the public streets providing access to the property adequate to safely handle the traffic generated by the proposed development?.

Applicant: Yes, the internal drives within the project will provide adequate traffic flow. The public streets adjacent to the project are able to handle the marginal increase in traffic that the development will add.

Staff: Yes. The proposed ingress/egress is adequate to serve the proposed development.

(4) How will the proposed development impact other public facilities and services, including stormwater management, schools, parks, sidewalks, and utilities? Are these facilities and services adequate to support the proposed development?

Applicant: The proposed development will have only minor impact to public facilities and services. There is adequate support of the current facilities and services to support the proposed development.

Staff: Yes. Other public facilities will remain adequate to serve the proposed development.

(5) Will the proposed development create adverse impacts upon any adjacent or nearby properties by reason of noise, smoke, odor, dust, or vibration, or by the character and volume of traffic generated by the proposed development?

Applicant: No, the proposed development will not create any adverse impacts to the nearby/adjacent properties. It is to be multi-family housing, which is similar to the nearby properties.

Staff: No adverse impacts.

Applicant:

(6) Will the proposed development adversely affect adjoining land properties by reason of the manner of use or the hours of operation of the proposed use(s) ?

Applicant: No, the proposed development will not affect adjoining properties by manner of use.

Staff: No adverse impacts.

(7) Will the proposed use create adverse impacts on any environmentally sensitive areas or natural resources (wetlands, floodplains, etc..)?

No, the proposed development will not occur within existing flood zones or wetland areas. It will not

Applicant: have an adverse imp[act on the natural environment.

Staff: No adverse impact.

Supplemental Regulations in the LDR Applicable to the Proposal

Chapter 212 Planned Development Approval Section 212-1 Purpose and Intent.

Planned Development Approvals are intended to provide an alternative method of land development and redevelopment not available within the framework of the City's standard zoning districts. The standards and procedures of Planned Development Approvals are intended to promote flexibility of design and allow for planned diversification and integration

of uses and structures while at the same time, retaining in the Mayor/Council the absolute authority to establish such conditions, limitations and regulations as it deems necessary to maintain community aesthetics and to protect the public health, safety and general welfare. In doing so, Planned Development Approvals are designed to achieve the following objectives:

- (A) Accomplish a more desirable development pattern than would be possible through strict adherence of standard development regulations.
- (B) Accommodate a mixture of uses and/or development patterns which are compatible both internally and externally through limitations on building orientation, architecture, site layout, buffering, signage control, or other techniques which may be appropriate to a particular development proposal.
- (C) Encourage flexible and creative concepts of site development design which meet changing needs, technologies, market economics and consumer preferences.
- (D) Permit the combining and coordinating of architectural styles, building forms and building relationships within a Planned Development.
- (E) Preserve natural amenities of the land by encouraging scenic and functional open areas.
- (F) Encourage an efficient use of land, where appropriate and beneficial to the City, resulting in smaller networks of streets and utilities thereby lowering development and housing costs.
- (G) Maintain consistency with the Goals, Policies, Future Development Character Areas, and related Community Agenda elements of the Comprehensive Plan.
- (H) Maintain general integrity and compatibility with the underlying zoning districts and their prescribed standards of use and development density.

Section 218-13 Standards of Use and Development (W) Single-Family Attached Dwellings (townhouses)

- (1) Minimum lot depth: 100 feet.
- (2) Minimum spacing between buildings: 15 feet.
- (3) Minimum building façade height: 18 feet.
- (4) Maximum building height: 3 stories...
- (5) Maximum building length, width, and depth: 200 feet
- (6) Maximum building floor area (all floors): 10,000 square feet.
- (7) Minimum first floor building size (other than garages and unoccupied storage buildings): 2,000 square feet of heated floor area.
- (8) Maximum impervious surface: 65% of parcel
- (9) No more than six or fewer than three continuous townhouses shall be connected in a row within the same building.
- (10) Garages must be accessed from an alley located behind the rear yard.
- (11) Exterior walls shall be constructed of brick, stone, stucco or siding. Exposed concrete block is not permitted.
- (12) Preliminary architectural building elevations of single-family attached dwellings shall be submitted prior to approval of rezoning or building permit.

Development Review Comments

The following comments are provided by the reviewing departments and are only intended to provide the developer with useful information for planning purposes. This list should not be considered all inclusive as additional items may appear during the plan review process.

Building Plan Review: No comments or concerns Utilities: < No comments received >.

Fire: No comments at this time. Landscape: No comments or concerns.0

Public Works: No issues or concerns Police: < No comments received >

Engineering: (A) 24' wide travel lane typically required with 90d angle parking. Traveled way shown here is 24' back of curb to back of curb which leaves us with a 23' wide travel lane assuming they put in high back. They may be planning on using rollback which would make this dimension fine I think. Wider would be better for the residents and it appears as though they have the room for it.

(B) Access off Forrest controlled by LC Engineering Dept. Ensure sight plan complied with LC access standards.:

Attachments:

Letter of Authorization
Zoning Location Map
Character Area Map
Aerial Location Map
Boundary Survey
PD # VA-2022-22 --- Land Use Certificate (2 pages)
PD # VA-2022-22 --- original master plan
Revised new master plan
Example Building Elevations

LETTER of AUTHORIZATION

To: Greater Lowndes Planni Valdosta City Council	•		
va abota ong oblane.		D. VA	lousta-6a
Valdosta City Council Regarding property located at _	Formst Street Ext Qui	, Branch Pont 01460 (Tax Map/Pi	c 365 argel#)
authorize application requesting Planned	described real property in to act as a property for real proval for real property in	the City of Valdosta, Georg agent on my/our behalf, in s ny/our property, and to repr	ia, do hereby submitting an esent me/us in
all public hearings and other ma	itters with the City of Valdos	ita relating to this applicatio	n.
Signature(s)	PRINT name(s	13,225	03-1-2 Date
NOTARY PUBLIC			
State of Gewan, Coun			
Sworn to and subscribed to me	on this day of/	<u> 10val 2023,</u>	
My commission expires			
Notary Public	HOTA SOLVE	VA-2.02	3-04

VA-2023-04 Zoning Location Map



Stoker Utilities LLC Planned Development Request

North Forrest Street Ext Tax Parcel #: 0146C - 305 Current Zoning = R-6

** Map NOT to scale Map Data Source: VALOR GIS March 2023 R-21 R-6 R-6 E-A city limits R-A R-6 FORREST ST EXT R-6 R-A E-A KNIGHTS ACADEMY KD R-A R-1 R-A

VA-2023-04 Future Development Map

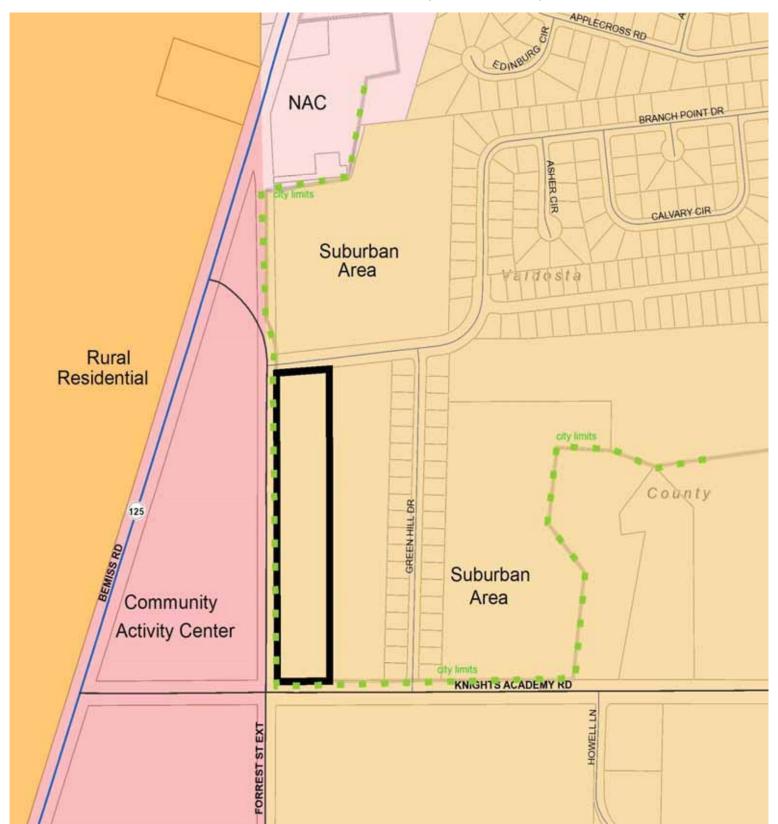


Stoker Utilities LLC Planned Development Request

North Forrest Street Ext Tax Parcel #: 0146C – 305 Character Area: "Suburban Area"

** Map NOT to scale

Map Data Source: VALOR GIS March 2023



VA-2023-04 Aerial Location Map



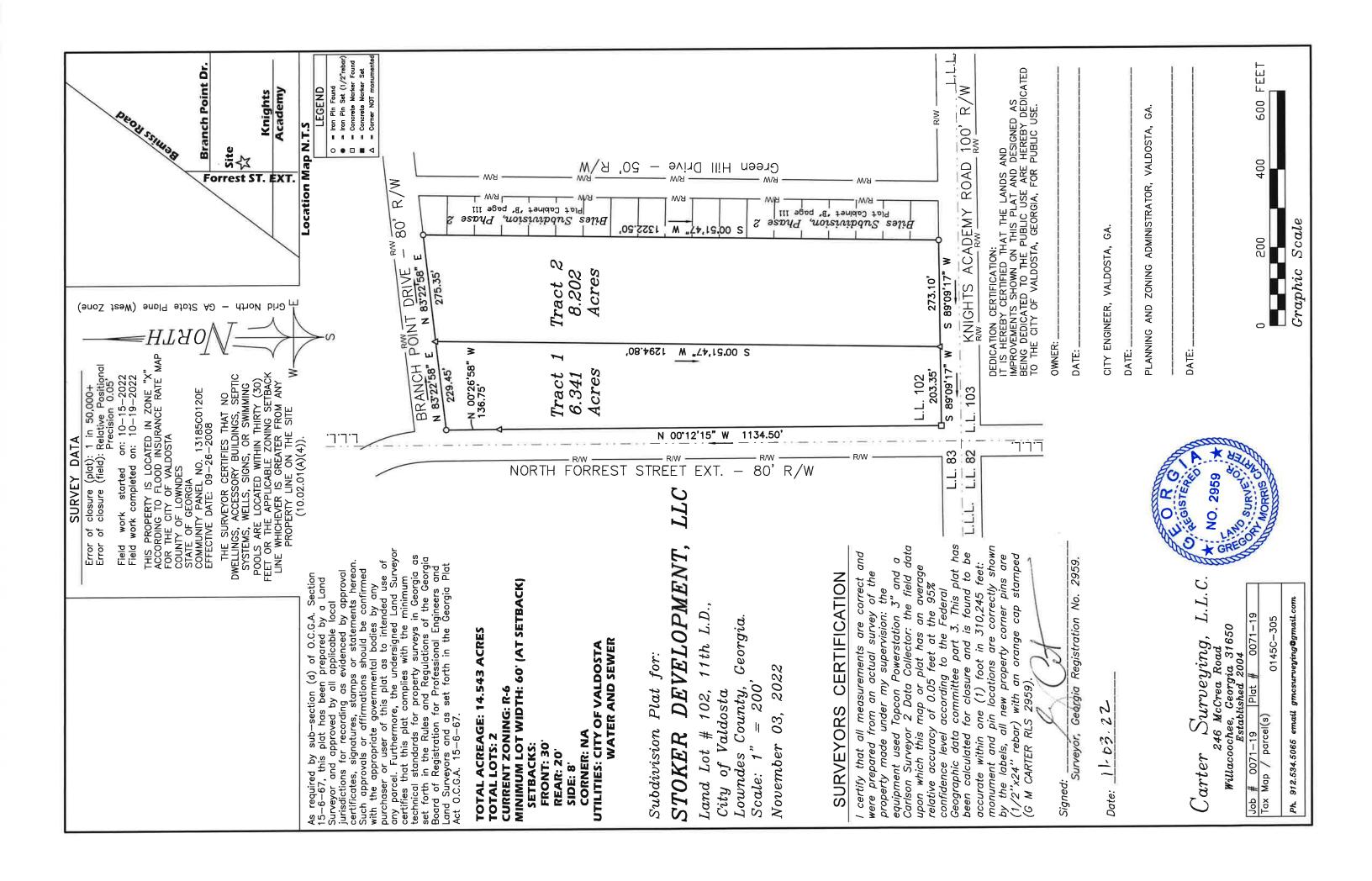
Stoker Utilities LLC
Planned Development Request

North Forrest Street Ext Tax Parcel #: 0146C - 305 ~ 2020 Aerial Imagery

** Map NOT to scale

Map Data Source: VALOR GIS March 2023







CERTIFICATE OF LAND USE DECISION

CITY OF VALDOSTA, GEORGIA

The following described property is subject to the following site-specific land use approvals, conditions, and regulations as of the date set forth below:

Tax Map Number: 0146C Parcel Number: 305

Property Size and Location: A total of 6.34 acres located along the east side of North Forrest

Street Extension, between Knights Academy Road and Branch Point

Drive.

Address: < address not yet assigned >

PLANNED DEVELOPMENT REQUEST

Applicant: Stoker Utilities LLC

File #: **VA-2022-22**

Description of the proposed Planned Development:

Single-Family Attached residential development in R-6(c) zoning

Date of Final Public Hearing: December 8, 2022

Valdosta Mayor/Council <u>APPROVED</u> the Planned Development Approval request to allow the proposed Single-Family Attached residential development in R-6(c) zoning, subject to the following 7 conditions (6-0 vote):

- (1) Approval shall be granted for a non-conventional townhouse style development with a maximum of 42 dwelling units, in general accordance with the layout of the submitted master plan. The development shall consist of 2-story single-family attached residential units each on their own parcel of land and clustered in buildings with adequate fire wall separation. Architectural design of these buildings shall be consistent with the general styles of the submitted building elevation drawings. All non-building areas of the site shall be a shared Common Area with shared access, parking, and open/recreation space.
- (2) Use of the buildings shall be limited to single-family residential purposes only. There shall be no residential Home Businesses, Personal Care Homes, Daycares or any form of outdoor storage allowed. The overall residential development shall be managed as a single entity with an on-site resident manager.
- (3) Parking. In addition to the dwelling unit driveways to hold 2 vehicles each, at least 42 guest parking spaces total, shall be provided in multiple areas within the complex. Up to half of these additional spaces shall be considered "pavement optional" at the discretion of the City Engineer, and intended to be overflow parking during peak times.
- (4) Pedestrian walkways shall be installed along the interior shared driveway of the development, and property stubbed out at each driveway end of the development to connect to future sidewalks along North Forrest Street Ext. and Branch Point Drive. Decorative pedestrian scale lighting shall be installed along the internal shared driveway with lighting fixtures being no taller than 20'. Development entrance signage shall be consistent with the same requirements for multi-family development in R-M zoning.
- (5) Landscaping. A minimum 8' opaque fence or wall shall be installed along the entire east property line. The depicted transitional buffer yard along the east property line shall be at least 20' wide with

vegetation requirements consistent with LDR requirements for such buffer yards. A minimum 8' decorative opaque fence or wall shall be installed along the western and northern property lines, in the areas between the buildings and the street right-of-way lines. Perimeter landscaping consistent with LDR requirements for multi-family development shall be installed on the outside of this fence/wall..

- (6) All other applicable LDR development standards and requirements for the overall development shall be followed. Final site design for the entire complex shall be subject to full commercial plan review in the same manner as a multi-family development, including an overall Landscape Plan being submitted and approved by the City Arborist...
- (7) From the date of final approval, the development shall commence within 3 years (begin construction of at least one primary building). Otherwise, Planned Development approval shall automatically expire.

The summaries of information and conditions on this Certificate are for general information only, and may not be relied upon exclusively. Except for approved variances, this property is still subject to applicable zoning, subdivision, building, and other codes and regulations of the City of Valdosta, Georgia.

This Certificate reflects the status of the property as of **December 8, 2022.**

PLANNING DIRECTOR

<u> /ノータースのスス</u> DATE

